

Message Text

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PAGE 01 ABIDJA 07740 191125Z
ACTION MCT-02

INFO OCT-01 AF-10 EUR-12 EA-10 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 PM-05 H-01
INR-10 L-03 PA-01 SP-02 SS-15 CAB-02 COME-00
DOTE-00 EB-08 FAA-00 CA-01 JUSE-00 IO-13 /096 W
-----058335 191129Z /13

O P 191100Z AUG 78
FM AMEMBASSY ABIDJAN
TO SECSTATE WASHDC IMMEDIATE 0025
INFO AMEMBASSY LONDON PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY OTTAWA PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY TOKYO PRIORITY

C O N F I D E N T I A L ABIDJAN 7740

E.O. 11652: GDS
TAGS: PINR
SUBJECT: IMPLEMENTATION OF ANTI-HIJACKING DECLARATION
REACHED AT BONN ECONOMIC SUMMIT CONFERENCE

REF: A. STATE 186923; B. STATE 208754

1. GERMAN AMBASSADOR ABIDJAN, AFTER FINALLY RECEIVING
INSTRUCTION AUGUST 16 RE SEEKING SUPPORT FOR BONN DECLARATION.
CONVENED MEETING OF AMBASSADORS/CHARGES OF BONN
SUMMIT PARTICIPANTS. ALL AGREED, AD REFERENDUM,
BEST APPROACH WOULD BE TO GO AS GROUP, WITH GERMAN
AS SPOKESMAN, TO MAKE JOINT DEMARCHE TO FOREIGN MIN-
ISTER. THIS APPROACH CONSIDERED MUCH MORE EFFECTIVE
AND PRACTICABLE THAN EITHER ONE AMBASSADOR MAKING DE-
MARCHE ALONE IN NAME OF ALL, OR EACH OF US DESCENDING
INDIVIDUALLY ON FOREIGN MINISTER.

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2. DEMARCHE WOULD CONSIST OF FURNISHING TEXT OF BONN
ANTI-HIJACKING DECLARATION, SOLICITING GOIC ADHERENCE
AND PUBLIC EXPRESSION OF IVORIAN SUPPORT.

3. COMMENT. INSTRUCTION TO GERMAN AMBASSADOR CONTAINS CON-
TINGENCY TALIING POINTS WITH LEGALISTIC ELABORATION OF
HOW OTHER STATES COULD ADHERE TO THE SUMMIT DECLARATION,

AND WHAT OBLIGATIONS SUCH ADHERENCE WOULD AND WOULD NOT ENTAIL. IN ROUGH TRANSLATION, FINAL SENTENCE OF TALKING POINTS SAYS: "A STATE WHICH HAS ANNOUNCED ITS ADHERENCE TO THE DECLARATION HOLDS IN CONSIDERATION OF THE VARIOUS FACTUAL AND LEGAL CIRCUMSTANCES OF EACH INDIVIDUAL CASE THE FREEDOM OF DECISION OVER ITS PARTICIPATION IN SANCTIONS." THAT FORMULATION STRIKES ME, IF PERHAPS LEGALLY CORRECT, AS POSSIBLY INCONSISTENT WITH THE SPIRIT OF THE DECLARATION, AND THUS BETTER OMITTED. THIS CIRCULAR INSTRUCTION WENT TO MANY GERMAN DIPLOMATIC MISSIONS. THOSE IN CAPITALS OF OTHER SUMMIT PARTICIPANTS, INCLUDING WASHINGTON, WERE INSTRUCTED TO MAKE HOST GOVERNMENT AWARE OF THE CONTENT. WE ASSUME THAT DEPARTMENT WILL BY NOW HAVE HAD THE OPPORTUNITY TO VET THIS WORDING AND LET FRG KNOW IF USG HAS ANY OBJECTIONS. END COMMENT.

4. AMBASSADORS/CHARGES OF SEVEN SUMMIT PARTICIPANTS MEETING AGAIN WEDNESDAY AFTERNOON, AUGUST 23, TO MAKE FIRM ARRANGEMENTS FOR JOINT DEMARCHE PROVIDED HOME GOVERNMENTS HAVE GIVEN AUTHORIZATION TO PROCEED. OF THE SEVEN, ALL BUT BRITISH AND ITALIAN EMBASSIES ALREADY HAVE SOME INSTRUCTIONS WHICH LEADS THEM TO ASSUME THEY WILL RECEIVE GREEN LIGHT. ITALIAN HAS NOTHING, AND BRITISH HAVE INDICATION THAT HMG IN CONTACT WITH FRG BUT AS YET UNDECIDED ON WHETHER TO PARTICIPATE
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IN DEMARCHES.

5. ACTION INTENDED: UNLESS OTHERWISE INSTRUCTED, I INTEND TO AGREE AT AUGUST 23 MEETING TO PARTICIPATE IN JOINT DEMARCHE WHICH, ALTHOUGH NOT A "PARALLEL DEMARCHE," APPEARS CONSISTENT WITH SPIRIT OF REF A AND SEEMS TO BE THE RIGHT APPROACH FOR ABIDJAN.
FRIEDMAN

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AIRCRAFT HIJACKING, DECLARATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 19 aug 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978ABIDJA07740
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780340-0120
Format: TEL
From: ABIDJAN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780844/aaaabkqv.tel
Line Count: 102
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 59eb5160-c288-dd11-92da-001cc4696bcc
Office: ACTION MCT
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 STATE 186923, 78 STATE 208754
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 22 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1683699
Secure: OPEN
Status: NATIVE
Subject: IMPLEMENTATION OF ANTI-HIJACKING DECLARATION REACHED AT BONN ECONOMIC SUMMIT CONFERENCE
TAGS: PINR, IV
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/59eb5160-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014